



**AUDIT REPORT
ON
THE ACCOUNTS OF
CHIEF OFFICER, DISTRICT COUNCIL &
TALUKA MUNICIPAL ADMINISTRATIONS
DISTRICT THATTA
AUDIT YEAR 2012-13**

AUDITOR-GENERAL OF PAKISTAN

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ABBREVIATIONS AND ACRONYMS

ADP	Annual Development Programme
BTS	Base Trans-receiver Station
CC	Cement Concrete
CCB	Citizen Community Board
CMA	Constitutional Miscellaneous Applications
CMO	Chief Municipal Officer
CNG	Compressed Natural Gas
CPWD	Central Public Works Department
CTR	Central Treasury Rules
DAC	Departmental Accounts Committee
DGA	Director General Audit
EFW	Earth Filling Work
FD	Finance Department
GFR	General Financial Rules
HTC	High Temperature Cutout
IPSAS	International Public Sector Accounting Standards
LTC	Low Temperature Cutout
M&R	Maintenance & Repair
MEFDAC	Memorandum for Departmental Accounts Committee
NSUSC	North Sindh Urban Services Corporation
NTN	National Tax Number
PAO	Principal Accounting Officer
POL	Petroleum Oil and Lubricants
PWD	Public Works Department
S&GAD	Services and General Administration Department
SAMA	Services and Assets Management Agreement.
SFR	Sindh Financial Rules
SLGO	Sindh Local Government Ordinance
SPPRA	Sindh Public Procurement Regulatory Authority
SRO	Statutory Rules and Orders
TMA	Taluka / Town Municipal Administration
TMO	Taluka / Town Municipal Officer
TO (F)	Taluka/Town Officer (Finance)

TO (I&S)	Taluka/Town Officer (Infrastructure & Services)
TO (P&C)	Taluka/Town Officer (Planning & Coordination)
TO (R)	Taluka/Town Officer (Regulation)
TS	Technical Sanction
TSE	Technically Sanctioned Estimate
UC	Union Council

Preface

Articles 169 & 170 (2) of the Constitution of the Islamic Republic of Pakistan, 1973, read with Sections 8 and 12 of the Auditor General (Functions, Powers and Terms and Conditions of Service) Ordinance, 2001, require the Auditor General of Pakistan to conduct audit of the receipts and expenditure of the Secretary Local Government Department, Karachi Metropolitan Corporation, Karachi Water & Sewerage Board, Taluka / Town Municipal Administrations and Union Councils.

The report is based on audit of Taluka Municipal Administrations of District Thatta for the year 2011-12. The Directorate General of Audit Local Councils Sindh, Karachi, conducted audit during 2012-13 on test check basis with a view to reporting significant findings to relevant stakeholders. The main body of Audit Report includes only the systemic issues and audit findings carrying value of Rs 1 million or more. Relatively less significant issues are listed in the Annexure-A of the Audit Report. The Audit observations listed in the Annexure-A shall be pursued with the Principal Accounting Officer at the DAC level and in all cases where the PAO does not initiate appropriate action, the Audit observation will be brought to the notice of the Public Accounts Committee through the next year's Audit Report.

Audit findings indicate need for adherence to the regularity framework besides instituting and strengthening internal controls to avoid recurrence of similar violations and irregularities.

The observations included in this Report have been finalized without written responses.

The Audit Report is submitted to the Governor of the Sindh in pursuance of Article 171 of the Constitution of the Islamic Republic of Pakistan, 1973 read with Section 116 of the Sindh Local Government Act 2013, for causing it to be laid before the Provincial Assembly of the Sindh.

Islamabad
Dated:

(Muhammad Akhtar Buland Rana)
Auditor-General of Pakistan

EXECUTIVE SUMMARY

The DG Audit, Local Councils, Sindh, Karachi is responsible to carry out the audit of 119 Taluka / Town municipal Administrations. This Directorate General has a human resource of 33 officers and staff, resulting in 2,937 man days and annual budget amounted to Rs 67.096 million for the financial year 2011-12. The office has a mandate to conduct regularity audit (compliance with authority audit) on test check basis with a view to report significant findings to the relevant stakeholders. This office also conduct performance audit of programmes / projects.

Each Taluka Municipal Administration in District Thatta is headed by a Taluka Administrator and District is headed by Chief Municipal Officer who carries out operations as per Sindh Local Government Ordinance, 1979. Taluka Administrative Officer is the Principal Accounting Officer (PAO) and acts as coordinating and administrative officer and is responsible to control land use, its division and development and to enforce all laws including Municipal Laws, Rules and Bye-laws.

Audit of TMAs District Thatta was carried out with the view to ascertain that the expenditure was incurred with proper authorization, in conformity with laws, rules, regulations and economy was ensured in procurement of assets and hiring of services and to review, analyze and comment on various Government policies regarding different sectors.

Audit of receipts was conducted to verify that the assessment, collection, reconciliation and allocation of revenue was made in accordance with laws and that there was no leakage of revenue and also that revenue did not remain outside Government account.

a. Scope of Audit

Out of total budget of the District Thatta for the Financial Year 2011-12, auditable expenditure under the jurisdiction was Rs 1,324.842 million, out of which an expenditure of Rs 910.779 million was audited which in terms of percentage, was 69%. Total receipts of the TMAs for the financial year 2011-2012 was Rs 37.832million out of this, an amount of Rs 8.878 million was audited which was 23% of the total amount.

b. Recoveries at the instance of audit

Recovery of Rs 8.878 million was pointed out during the audit but no recovery was affected till the time of compilation of this Report. Total recoverable amount of Rs 8.878 million was not in the notice of the executive before audit.

c. Audit Methodology

Audit was performed through understanding of the business process of TMAs with respect to internal control structure, prioritization of risk areas determining significance and identification of key internal controls. This helped auditors in understanding the systems, procedures, environment, and the audited entity before starting field activity. The audit used intensive application of desk audit techniques facilitated through compiled data and review of permanent files/record. Desk Audit facilitated identification of high risk areas for substantive testing in the field.

d. Audit Impact

On the pointation of audit, TMAs have streamlined their work in accordance with rules & regulations and made efforts for realization of outstanding dues.

e. Comment on Internal Control and Internal Audit Department

Several loopholes in the internal control system were noticed during the audit years. Major internal control weaknesses have been reported in Chapter-1. Moreover, other internal control weaknesses have been incorporated in Annexure-A.

f. The key audit findings of the report

- i. Non- Production of record was noted in 04 cases - Rs 284.556 million.¹
- ii. Non-Compliance was noted in 08 cases - Rs 25.102 million.²
- iii. Internal Control Weaknesses were noted in 10 cases-Rs 121.701 million cases.³

¹ Para 1.2.1.1, 1.2.4.1, 1.2.7.1, 1.2.10.1

² Para 1.2.2.1, 1.2.2.2, 1.2.5.1, 1.2.5.2, 1.2.8.1, 1.2.8.2, 1.2.8.3, 1.2.11.1,

³ Para 1.2.3.1, 1.2.3.2, 1.2.3.3, 1.2.6.1, 1.2.6.2, 1.2.6.3, 1.2.6.4, 1.2.9.1, 1.2.9.2, 1.2.12.1

Audit paras for the audit year 2011-12 involving procedural violations including internal control weaknesses and irregularities not considered worth reporting to the PAC are included in MEFDAC (Annexure-A).

g. Recommendations

Audit recommends the Taluka Municipal Administrations (TMAs) to focus on the following issues:

- i. Head of the Taluka Municipal Administrations needs to conduct physical stock taking of fixed and current assets.
- ii. The TMA needs to comply with the Public Procurement Rules for economical and rational purchase of goods and services.
- iii. Inquiries need to be held to fix responsibility for fraud, misappropriation, losses, theft and wasteful expenditure.
- iv. The PAO needs to make efforts for expediting the realization of various Government receipts.
- v. The PAO and their teams need to ensure implementation of proper monitoring system.
- vi. The PAO needs to take appropriate action against non-production of record.
- vii. The PAO needs to rationalize their budget with respect to utilization.

SUMMARY TABLES & CHARTS

Table 1: Audit Work Statistics

(Rupees in Million)

Sr.	Description	No.	Budget
1.	Total Entities (PAOs) in Audit Jurisdiction	08	1,324.842
2.	Total Entities (PAOs) Audited	04	910.779
3.	Audit & Inspection Reports	04	910.779
4.	Special Audit Reports	-	-
5.	Performance Audit Reports	-	-
6.	Other Reports (relating to TMAs)	-	-

Table 2: Audit observations Classified by Categories

(Rupees in Million)

Sr.	Description	Amount under audit observation
1	Asset Management	0
2	Financial Management	0
3	Internal controls	121.701
4	Violation of rules	25.102
5	Others	284.556
Total		431.359

Table 3: Outcome Statistics

(Rupees in Million)

Sr.	Description	Expenditure on Acquiring Physical Assets (Procurement)	Salary	Non-Salary	Civil Works	Receipts (Revenue Targets)	Total Current year	Total Last year
1.	Outlays Audited	0	238.736	137.726	534.317	37.832	*948.611	-N/A-
2.	Amount Placed under Audit Observation of Audit	0	296.681	9.266	116.534	8.878	431.359	-N/A-
3.	Recoveries Pointed Out at the instance of Audit	0	0	0	0	8.878	8.878	-N/A-
4.	Recoveries Accepted /Established at the instance of Audit	0	0	0	0	0	0	-N/A-
5.	Recoveries Realized at the instance of Audit	0	0	0	0	0	0	-N/A-

*The amount mentioned against serial No. 1 in column of "Total Current Year" is the sum of Expenditure and Receipts whereas the total expenditure is Rs 910.779 million for the current year.

Table 4: Irregularities pointed out

(Rupees in Million)		
Sr.	Description	Amount Placed under Audit Observation
1	Violation of Rules and regulations and violation of principle of propriety and probity in public operations.	25.102
2	Reported cases of fraud, embezzlement, thefts and misuse of public resources.	0
3	Accounting Errors (accounting policy departure from NAM ¹ , misclassification, over or understatement of account balances) that are significant but are not material enough to result in the qualification of audit opinions on the financial statements.	0
4	Quantification of weaknesses of internal control systems.	121.701
5	Recoveries and overpayments, representing cases of establishment overpayment or misappropriations of public monies	0
6	Non-production of record.	284.556
7	Others, including cases of accidents, negligence etc.	0
Total		431.359

¹ The Accounting Policies and Procedures prescribed by the Auditor General of Pakistan which are IPSAS (Cash) compliant.

CHAPTER-1

1.1 CHIEF OFFICER, DISTRICT COUNCIL AND TALUKA MUNICIPAL ADMINISTRATIONS, THATTA

1.1.1 INTRODUCTION

As per 1998 population census, the population of District Thatta is 1.113 million. District Thatta comprises of one Chief Officer, District Council and seven TMAs namely Thatta, Mirpur Sakro, Mirpur Bathoro, Sujawal, Ghora Bari, Shah Bunder and Jati Business of TMAs is run through the Administrator and TMO, TO (I&S), TO (Finance), TO (P&C) and TO (Regulations) under Sindh Local Government Ordinance, 1979. The functions of TMAs are as following:

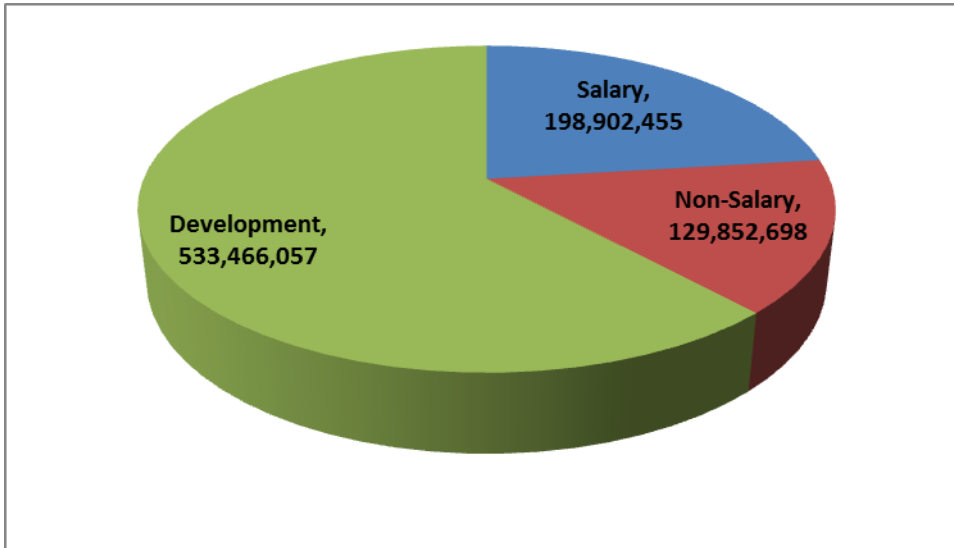
1. Prepare spatial plans for the Town including plans for land use, zoning and functions for which TMA is responsible.
2. Exercise control over land-use, land-subdivision, land development and zoning by public and private sectors for any purpose, including agriculture, industry, commerce markets, shopping and other employment centers, residential, recreation, parks, entertainment, passenger and transport freight and transit stations.
3. Enforce all municipal laws, rules and bye-laws governing TMA's functioning.
4. Prepare budget, long term and annual municipal development programmes in collaboration with the Union Councils.
5. Collect approved taxes, cesses, user fees, rates, rents, tolls, charges, fines and penalties.
6. Manage properties, assets and funds vested in the Town Municipal Administration.
7. Develop and manage schemes, including site development in collaboration with Union Administration.
8. Issue notice for committing any municipal offence by any person and initiate legal proceedings for commission of such offence or failure to comply with the directions contained in such notice.
9. Prosecute, sue and follow up criminal, civil and recovery proceedings against violators of Municipal Laws in the courts of competent jurisdiction.
10. Maintain municipal records and archives.

1.1.2 Comments on Budget and Accounts (Variance Analysis)

(Amount in Rupees)

Sr.	Name of TMAs	Nature of Expenditure	Original Grant	Suppl: Grant	Revised/Final Grant	Actual Expenditure	(+) Excess (-) Saving
1	TMA Thatta	Salary	83,475,724	-	83,475,724	83,475,724	0
		Non-Salary	67,220,799	-	67,220,799	67,127,559	-93,240
		Sub-Total	150,696,523	-	150,696,523	150,603,283	-93,240
		Development	109,500,000	-	109,500,000	109,416,137	-83,863
		Total	260,196,523	-	260,196,523	260,019,420	-177,103
2	TMA Mirpur Sakro	Salary	83,391,283	-	83,391,283	44,760,352	-38,630,931
		Non-Salary	36,560,500	-	36,560,500	26,642,636	-9,917,864
		Sub-Total	119,951,783	-	119,951,783	71,402,988	-48,548,795
		Development	231,111,352	-	231,111,352	231,111,352	0
		Total	351,063,135	-	351,063,135	302,514,340	-48,548,795
3	TMA Sujawal	Salary	60,133,500	-	60,133,500	60,133,500	0
		Non-Salary	14,100,000	-	14,100,000	14,100,000	0
		Sub-Total	74,233,500	-	74,233,500	74,233,500	0
		Development	93,750,000	-	93,750,000	93,750,000	0
		Total	167,983,500	-	167,983,500	167,983,500	0
4	TMA Ghora Bari	Salary	11,735,037	-	11,735,037	10,532,879	-1,202,158
		Non-Salary	19,845,000	-	19,845,000	21,982,503	2,137,503
		Sub-Total	31,580,037	-	31,580,037	32,515,382	935,345
		Development	99,956,024	-	99,956,024	99,188,568	-767,456
		Total	131,536,061	-	131,536,061	131,703,950	167,889
		Salary	238,735,544	-	238,735,544	198,902,455	-39,833,089
		Non-Salary	137,726,299	-	137,726,299	129,852,698	-7,873,601
		Non-Development	376,461,843	-	376,461,843	328,755,153	-47,706,690
		Development	534,317,376	-	534,317,376	533,466,057	-851,319
		Grand Total	910,779,219	-	910,779,219	862,221,210	-48,558,009

Expenditure 2011-12



Original budget Rs 910.779 million was allocated to TMAs of District Thatta under various grants and no supplementary grants/re-appropriation was provided. The revised/final budget of these TMAs was Rs 910.779 million. The total expenditure incurred by concerned TMAs during 2011-12 was Rs 862.221 million as detailed above.

The Variance analysis of the Revised/Final Grant and Actual Expenditure for the Financial Year 2011-12 depicted that there was a saving of Rs 48.558 million.

1.1.3 Brief comments on the status of compliance with PAC Directives

The audit reports of pertaining to following years have been submitted Governor of Sindh. Detail of PAC meeting is given below:

Audit Year	No. of Paras	Status of PAC Meetings
2011-12	Nil	Nil

As indicated in the above table, no PAC meeting was convened to discuss the audit report of TMAs Thatta.

1.2 AUDIT PARAS

Taluka Municipal Administration, Thatta

1.2.1 Non-Production

1.2.1.1 Non-Production of Record - Rs 89.457 Million

Article 170(2) of the Constitution of the Islamic Republic of Pakistan, inserted vide Constitution (Eighteenth Amendment) Act, 2010 w.e.f. 19-04-2010, states that, “The audit of accounts of the Federal and of the Provincial Government and the accounts of any authority or body established by, or under the control of, the federal or Provincial Government shall be conducted by the Auditor General, who shall determine the nature and extent of such audit”.

Further, the Constitutional provision was stressed upon by the Orders of the Honourable Supreme Court of Pakistan dated 07-05-2013 given in CMA No.2376/2013, “where the amount is charged on the Consolidated Fund or relates to the Public Accounts of the Federation or of the Provinces, the same may be audited by the Auditor-General without exception”.

TMA, Thatta, incurred expenditure of Rs 89.457 million, during 2011-12, on establishment and various on-going developments schemes but failed to provide access of record to audit, in violation of the above rule. Detail is as under:

(Rupees in Millions)

Sr. No.	Head of Account	Expenditure
1	Establishment Record (Pay, Appointments transfers, promotions, pension cases etc.)	83.475
2	Unforeseen Expenditure for Disaster Management	5.982
Total		89.457

Audit is of the view that due to non-provision of record authenticity of expenditure is doubtful and chances of misappropriation of public funds cannot be ruled out.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of non-provision of record.

[AIR Paras: 04, 05]

1.2.2 Non-Compliance

1.2.2.1 Irregular Expenditure - Rs 5.297 Million

Rule 17 (1) of Sindh Public Procurement Rules 2010, states that, “Procurements over one hundred thousand rupees and up to one million rupees shall be advertised by timely notifications on the Authority’s website and may in print media in the manner and format prescribed in these rules”.

TMA, Thatta, incurred expenditure of Rs 5.297 million, during 2011-12, without following the prescribed procedure, in violation of the above rule. Detail is provided in Annexure-B.

Audit is of the view that management failed to invite open tender resulting into non transparency in public spending and non-achievement of competitive rates which constitutes weak financial management.

Non-pursuance of SPPRA rules 2010 constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility on departments on account of non-transparency in awarding of contracts and failure in obtaining competitive rates.

[AIR Para: 17]

1.2.2.2 Non-Transparency in Government Spending – Rs 2.191 Million

Rule 20 of the Staff Car Rules 1980, as amended in 2001, states that, “The log book, History Sheet, and Petrol Account Register shall be maintained for each official vehicle”.

TMA Thatta incurred expenditure amounting of Rs 2.191 million, during 2011-12, on purchase of POL for official vehicles but the log books, history sheets and petrol account registers were not maintained to justify the expenditure, in violation of the above rule. Detail provided in Annexure-C.

Audit is of the view that expenditure incurred on POL without preparation of log books, history sheets and petrol consumption account resulted into non transparency in spending from public funds which constitute weak financial management.

The expenditure on POL without preparation of log books which constitutes weak internal control.

Matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility for incurring expenditure without supporting record and same is prepared to justify the expenditure, under intimation to audit.

[AIR Para: 19]

1.2.3 Internal Control Weaknesses

1.2.3.1 Less Allocation of Development Budget for CCB Schemes Rs 13.854 Million

Section 119 for CCB schemes” vide Section 109(6) of SLGO 2001 states that, “The development budget shall be prioritized in accordance with the bottom up planning system as laid down in Section 119 provided that (a) not less than twenty five percent of the development budget”.

TMA, Thatta, allocated less development funds of Rs 13.854 million for CCB schemes, during 2011-12, in violation of above rule. Detail is as under:

(Amount in Rupees)

Development Budget	CCB Share 25%	Allocated Share of CCB	Less Allocation of CCB
109,416,117	27,354,029	13,500,000	13,854,029

Audit is of the view that management failed to observe rules for providing 25% of development budget to CCBs which constitute weak financial management.

Non-observance of laid down procedure resulted into less development carried out by CCBs which constitute weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation to fix responsibility on account of less allocation provided to CCBs.

[AIR Para: 10]

1.2.3.2 Irregular Expenditure – Rs 3.418 Million

Directives of Planning & Development Division vide letter no. 21(40)/PIA/PC/200 dated 26th May 2007, states that, “the executing agency should start preparing the revised scheme immediately when it is known that the cost of the scheme is going to rise beyond permissible limit of 15%”.

TMA, Thatta, during 2011-12, incurred expenditure of Rs 3.418 million on development schemes to different contractors but no fresh tenders was invited in newspapers in and no revised administrative approval was sought, in violation of above rules. Detail provided in Annexure-D.

Audit is of the view that execution of excess work beyond permissible limit without revising the original scheme constitutes weak financial management.

The incurrance of expenditure in excess of approved scheme constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of irregular expenditure, under intimation to audit.

[AIR Paras: 35, 38]

1.2.3.3 Non-Achievement of Targeted Receipts - Rs 3.471 Million

Section 60 (1) of SLGO 1979, states that, “A council may levy in the prescribed manner any of the taxes, fees, rates, tolls, and fees mentioned in Schedule IV”.

Further, Para-28 of GFR Volume-I, states that, “No government amount should be left outstanding without sufficient reason and where any dues appear to be irrecoverable, the order of competent authority for its adjustment must be obtained”

TMA, Thatta, levied taxes on different accounts for the estimated recovery, for the year 2011-12, but failed to achieve the target of Rs 3.471 million and serious efforts were not taken by authority to realize the estimated revenue, in violation of above rule. Detail provided in Annexure-E.

Audit is of the view that due to non-realization of estimated receipts authority was deprived of genuine public revenue which constitutes weak financial management.

Non-realization of targeted revenue constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of laxity of management to realize targeted revenues.

[AIR Paras: 43, 44, 46, 48]

Taluka Municipal Administration, Mirpur Sakro

1.2.4 Non-Production

1.2.4.1 Non-Production of Record - Rs 45.840 Million

Article 170(2) of the Constitution of the Islamic Republic of Pakistan, inserted vide Constitution (Eighteenth Amendment) Act, 2010 w.e.f. 19-04-2010, states that, “The audit of accounts of the Federal and of the Provincial Government and the accounts of any authority or body established by, or under the control of, the federal or Provincial Government shall be conducted by the Auditor General, who shall determine the nature and extent of such audit”.

Further, the Constitutional provision was stressed upon by the Orders of the Honourable Supreme Court of Pakistan dated 07-05-2013 given in CMA No.2376/2013, “where the amount is charged on the Consolidated Fund or relates to the Public Accounts of the Federation or of the Provinces, the same may be audited by the Auditor-General without exception”.

TMA, Mirpur Sakro, incurred expenditure of Rs 45.840 million, during 2011-12, on establishment and various on-going developments schemes but failed to provide access of record to audit, in violation of the above rule. Detail is as under:

(Amount in millions)

Sr. No.	Head of Account	Expenditure
1	Establishment Record (Pay, Appointments transfers, promotions, pension cases etc.)	44.760
2	Unforeseen Expenditure for Disaster Management	1.080
	Total	45.840

Audit is of the view that due to non-provision of record authenticity of expenditure is doubtful and chances of misappropriation of public funds cannot be ruled out.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of non-provision of record.

[AIR Paras: 09, 10]

1.2.5 Non-Compliance

1.2.5.1 Non-Transparency in Government Spending - Rs 4.255 Million

Rule 20 of the Staff Car Rules 1980, as amended in 2001, states that, “The log book, History Sheet, and Petrol Account Register shall be maintained for each official vehicle”.

TMA, Mirpur Sakro, incurred expenditure of Rs 4.255 million, during 2011-12, on purchase of POL for official vehicles but the log books, history sheets and petrol account registers were not maintained to justify the expenditure, in violation of the above rule. Detail provided in Annexure-F.

Audit is of the view that expenditure incurred on POL without preparation of log books, history sheets and petrol consumption account resulted into non transparency in spending from public funds which constitute weak financial management.

The expenditure on POL without preparation of log books which constitutes weak internal control.

Matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility for incurring expenditure without supporting record and same is prepared to justify the expenditure, under intimation to audit.

[AIR Para: 8]

1.2.5.2 Wasteful Expenditure - Rs 1.400 Million

Chief Minister Secretariat Sindh Karachi letter No DS(III) /DEV/22(10)/09/165 dated 10-07-2010, states that, “The ban was imposed on construction of decorative gates, community centers or monuments”.

TMA, Mirpur Sakro, incurred expenditure of Rs 1.400 million, during 2011-12, on construction of monument, in violation of the above rule. Detail is as under:

(Rupees in Million)

Name of Scheme	Contractor	W/order	Amount
Construction of monuments in Gharo City	M/S. Kamran Brothers	1087 Dated 25-03-2011	1.400

Audit is of the view that execution of development scheme related to monument banned by the GoS resulted into irregular expenditure which constitutes weak financial management.

Expenditure in deviation of ban imposed constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing of responsibility on account of wasteful expenditure.

[AIR Para: 31]

1.2.6 Internal Control Weaknesses

1.2.6.1 Irregular Expenditure - Rs 41.960 Million

Directives of Planning & Development Division vide letter No. 21(40)/PIA/PC/200 dated 26th May 2007, states that, “the executing agency should start preparing the revised scheme immediately when it is known that the cost of the scheme is going to rise beyond permissible limit of 15%”.

TMA, Mirpur Sakro, incurred expenditure of Rs 41.960 million on development schemes, during 2011-12, to different contractors but no fresh tenders was invited in newspapers in and no revised administrative approval was sought, in violation of above rules. Detail provided in Annexure-G.

Audit is of the view that execution of excess work beyond permissible limit without revising the original scheme constitutes weak financial management.

The incurrance of expenditure in excess of approved scheme constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility on account of irregular expenditure, under intimation to audit.

[AIR Para: 34, 3 6, 40, 42, 44]

1.2.6.2 Less Allocation of Development Budget for CCB Schemes Rs 21.250 Million

Section 119 for CCB schemes” vide Section 109(6) of SLGO 2001, states that, “The development budget shall be prioritized in accordance with the bottom up planning system as laid down in Section 119 provided that (a) not less than twenty five percent of the development budget”.

TMA, Mirpur Sakro, allocated less development funds of Rs 21.250 million for CCB schemes, during 2011-12, in violation of above rule. Detail is as under:

(Amount in Rupees)

Development Budget	CCB Share 25%	Allocated Share of CCB	Less Allocation of CCB
195,000,000	48,750,000	27,500,000	21,250,000

Audit is of the view that management failed to observe rules for providing 25% of development budget to CCBs which constitute weak financial management.

Non-observance of laid down procedure resulted into less development carried out by CCBs which constitute weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation to fix responsibility on account of less allocation provided to CCBs.

[AIR Para: 53]

1.2.6.3 Irregular Appointments - Rs 5.788 Million

Rule 10 (i) of GFR Vol-I, states that, “Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from the public money as a person of ordinary prudence would exercise in respect of expenditure of his own money.(ii) The expenditure should not be prima facie more than the occasion demands”.

TMA, Mirpur Sakro, incurred expenditure of Rs 5.788 million, during 2011-12, on the salaries of newly appointed 72 employees without going through prescribed procedure and against the clear vacancies, in violation of the above rule. Detail is as under:

(Amount in Rupees)

Employees	pay	Months	Amount paid during the year
72	6,700	12	5,788,800

Audit is of the view that recruitment was made without following prescribed procedure, resulted into irregular expenditure which constitutes weak financial management.

Non-observance of rules on recruitment constitutes weak internal control.

The matter was reported during June, 2013 but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation for fixing of responsibility for unauthorised appointment over and above the sanctioned strength.

[AIR Para: 15]

1.2.6.4 Non-Achievement of Targeted Receipts - Rs 4.373 Million

Section 60 (1) of SLGO 1979, states that, “A council may levy in the prescribed manner any of the taxes, fees, rates, tolls, and fees mentioned in Schedule IV”.

Further, Para 28 of GFR Volume-I, states that, “No government amount should be left outstanding without sufficient reason and where any dues appear to be irrecoverable, the order of competent authority for its adjustment must be obtained”

TMA, Mirpur Sakro, levied taxes on different accounts for the estimated receipts of Rs 4.373 million, during 2011-12, but failed to take serious efforts to achieve the estimated revenue targets, in violation of above rules. Detail provided in Annexure-H.

Audit is of the view that due to non-realization of estimated receipts authority was deprived of genuine public revenue which constitutes weak financial management.

Non-realization of targeted revenue constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of laxity of management to realize targeted revenues.

[AIR Paras: 20, 21, 22, 24, 25, 23]

Town Municipal Administration, Sujawal

1.2.7 Non-Production

1.2.7.1 Non-Production of Record - Rs 50.980 Million

Article 170(2) of the Constitution of the Islamic Republic of Pakistan, inserted vide Constitution (Eighteenth Amendment) Act, 2010 w.e.f. 19-04-2010, states that, “The audit of accounts of the Federal and of the Provincial Government and the accounts of any authority or body established by, or under the control of, the federal or Provincial Government shall be conducted by the Auditor General, who shall determine the nature and extent of such audit”.

Further, the Constitutional provision was stressed upon by the Orders of the Honourable Supreme Court of Pakistan dated 07-05-2013 given in CMA No.2376/2013, “where the amount is charged on the Consolidated Fund or relates to the Public Accounts of the Federation or of the Provinces, the same may be audited by the Auditor- General without exception”.

TMA, Sujawal, incurred expenditure of Rs 50.980 million, during 2011-12, on establishment and various on-going developments schemes but failed to provide access of record to audit, in violation of the above rule. Detail provided in Annexure-I.

Audit is of the view that due to non-provision of record authenticity of expenditure is doubtful and chances of misappropriation of public funds cannot be ruled out.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of non-provision of record.

[AIR Paras: 15, 34, 28]

1.2.8 Non-Compliance

1.2.8.1 Non-Transparency in Government Spending - Rs 2.816 Million

Rule 20 of the Staff Car Rules 1980, as amended in 2001, states that, “The log book, History Sheet, and Petrol Account Register shall be maintained for each official vehicle”.

TMA, Sujawal, incurred expenditure amounting of Rs 2.816 million, during 2011-12, on purchase of POL for official vehicles but the log books, history sheets and petrol account registers were not maintained to justify the expenditure, in violation of the above rule. Detail provided in Annexure-J.

Audit is of the view that expenditure incurred on POL without preparation of log books, history sheets and petrol consumption account resulted into non transparency in spending from public funds which constitute weak financial management.

The expenditure on POL without preparation of log books which constitutes weak internal control.

Matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility for incurring expenditure without supporting record and same be prepared to justify the expenditure, under intimation to audit.

[AIR Para: 38]

1.2.8.2 Irregular Expenditure - Rs 2.826 Million

Rule 17 (1) of Sindh Public Procurement Rules 2010, states that, “Procurements over one hundred thousand rupees and up to one million rupees shall be advertised by timely notifications on the Authority’s website and may in print media in the manner and format prescribed in these rules”.

TMA, Sujawal, incurred expenditure of Rs 2.826 million, during 2011-12, without following the prescribed procedure, in violation of the above rule. Detail provided in Annexure-K.

Audit is of the view that management failed to invite open tender resulting into non transparency in public spending and non-achievement of competitive rates which constitutes weak financial management.

Non-pursuance of SPPRA rules 2010 constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends fixing responsibility on departments on account of non-transparency in awarding of contracts and failure in obtaining competitive rates.

[AIR Para: 32]

1.2.8.3 Irregular Appointments - Rs 1.597 Million

Rule 10 (i) of GFR Vol-I, states that, “Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from the public money as a person of ordinary prudence would exercise in respect of expenditure of his own money.(ii) The expenditure should not be prima facie more than the occasion demands”.

TMA, Sujawal, incurred expenditure of Rs 1.597 million, during 2011-12, on the salaries of newly appointed 115 employees without going through prescribed procedure and against the clear vacancies, in violation of the above rule.

(Amount in Rupees)

Basic	Allowances	15%	Leave Salary	50%	Total
587520	358944	88125	73440	169728	1597200

Audit is of the view that recruitment was made without following prescribed procedure, besides, appointment was made without budgetary provision resulting into irregular expenditure which constitutes weak financial management.

Non-observance of rules on recruitment constitutes weak internal control.

The matter was reported during June, 2013 but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation for fixing of responsibility for unauthorised appointments over and above the sanctioned strength.

[AIR Para: 13]

1.2.9 Internal Control Weaknesses

1.2.9.1 Less Allocation of Development Budget for CCB Schemes Rs 6.250 Million

Section 119 for CCB schemes” vide Section 109(6) of SLGO 2001, states that, “The development budget shall be prioritized in accordance with the bottom up planning

system as laid down in Section 119 (a) provided that not less than twenty five percent of the development budget”.

TMA, Sujawal, allocated less development funds of Rs 6.250 million for CCB schemes, during 2011-12, in violation of above rule. Detail is as under:

(Amount in Rupees)

Development Budget	CCB Share 25%	Allocated Share of CCB	Less Allocation of CCB
80,000,000	20,000,000	1,3750,000	6,250,000

Audit is of the view that management failed to observe rules for providing 25% of development budget to CCBs which constitute weak financial management.

Non-observance of laid down procedure resulted into less development carried out by CCBs which constitute weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation to fix responsibility on account of less allocation provided to CCBs.

[AIR Para: 31]

1.2.9.2 Non-Achievement of Targeted Receipts – Rs 1.033 Million

Section 60 (1) of SLGO 1979, states that, “A council may levy in the prescribed manner any of the taxes, fees, rates, tolls, and fees mentioned in Schedule IV”.

Further, Para 28 of GFR Volume-I, states that, “No government amount should be left outstanding without sufficient reason and where any dues appear to be irrecoverable, the order of competent authority for its adjustment must be obtained”

TMA, Sujawal, levied taxes on different accounts for the estimated recovery, for the year 2011-12, but failed to take serious efforts to achieve the estimated revenue targets, in violation of above rules. Detail provided in Annexure-L

Audit is of the view that due to non-realization of estimated receipts authority was deprived of genuine public revenue which constitutes weak financial management.

Non-realization of targeted revenue constitutes weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of laxity of management to realize targeted revenues.

[AIR Paras: 08, 05, 09]

Taluka Municipal Administration, Ghora Bari

1.2.10 Non-Production

1.2.10.1 Non-Production of Record - Rs 98.297 Million

Article 170(2) of the Constitution of the Islamic Republic of Pakistan, inserted vide Constitution (Eighteenth Amendment) Act, 2010 w.e.f. 19-04-2010, states that, “The audit of accounts of the Federal and of the Provincial Government and the accounts of any authority or body established by, or under the control of, the federal or Provincial Government shall be conducted by the Auditor General, who shall determine the nature and extent of such audit”.

Further, the Constitutional provision was stressed upon by the Orders of the Honourable Supreme Court of Pakistan dated 07-05-2013 given in CMA No.2376/2013, “where the amount is charged on the Consolidated Fund or relates to the Public Accounts of the Federation or of the Provinces, the same may be audited by the Auditor- General without exception”.

TMA, Ghora Bari, incurred expenditure of Rs 98.297 million, during 2011-12, on establishment and various on-going developments schemes but failed to provide access of record to audit, in violation of the above rule. Detail provided in Annexure-M.

Audit is of the view that due to non-provision of record authenticity of expenditure is doubtful and chances of misappropriation of public funds cannot be ruled out.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit paras despite pursuance by audit.

Audit recommends fixing responsibility on account of non-provision of record.

[AIR Paras: 12, 05, 15]

1.2.11 Non-Compliance

1.2.11.1 Irregular Appointments - Rs 4.738 Million

Rule 10 (i) of GFR Vol-I, states as, “Every public officer is expected to exercise the same vigilance in respect of expenditure incurred from the public money as a person

of ordinary prudence would exercise in respect of expenditure of his own money.(ii) The expenditure should not be prima facie more than the occasion demands”.

TMA, Ghora Bari, incurred expenditure of Rs 4.738 million, during 2011-12, on the salaries of newly appointed 55 employees without going through prescribed procedure and against the clear vacancies, in violation of the above rule.

(Amount in Rupees)		
No of employees	Monthly salary*12	Amount per year
55	394900*12	4738,800/-

Audit is of the view that recruitment was made without following prescribed procedure, besides, appointment of 55 was made without budgetary provision resulted into irregular expenditure which constitutes weak financial management.

Non-observance of rules on recruitment constitutes weak internal control.

The matter was reported during June, 2013 but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation for fixing of responsibility for unauthorised appointments over and above the sanctioned strength.

[AIR Para: 31]

1.2.12 Internal Control Weaknesses

1.2.12.1 Less Allocation of Development Budget for CCB Schemes Rs 20.302 Million

Section 119 for CCB schemes” vide Section 109(6) of SLGO 2001, states as, “The development budget shall be prioritized in accordance with the bottom up planning system as laid down in Section 119 (a) provided that not less than twenty five percent of the development budget”.

TMA, Ghora Bari, allocated less development funds of Rs 20.302 million for CCB schemes, during 2011-12, in violation of above rule. Detail is as under:

(Amount in Rupees)

Development Budget	CCB Share 25%	Allocated Share of CCB	Less Allocation of CCB
9696,206,024	24,051,506	3,750,000	20,301,506

Audit is of the view that management failed to observe rules for providing 25% of development budget to CCBs which constitute weak financial management.

Non-observance of laid down procedure resulted into less development carried out by CCBs which constitute weak internal control.

The matter was reported during June, 2013, but management failed to provide departmental point of view. The PAO failed to convene the DAC meeting to discuss audit para despite pursuance by audit.

Audit recommends investigation to fix responsibility on account of less allocation provided to CCBs.

[AIR Para: 09]

ANNEXURES

Memorandum for Departmental Accounts Committee (MFDAC) Paras

(Amount in Rupees)

S. No.	Name of formation	Para No.	Title of Para	Amount under observation
1	Thatta	3	Irregular expenditure through cash/open cheques	256,951
2	-do-	6	Non deduction of professional tax	46,500
3	-do-	22	Suspect embezzlement on repair of tractor no.385	130,000
4	-do-	23	Irregular expenditure on account of jungle cutting charges	633,179
5	-do-	24	Irregular expenditure on account of re-imburement of medical charges	202,692
6	-do-	25	Irregular expenditure on account of earth work	130,003
7	-do-	33	Payment of premium on carriage	49,562
8	Mirpur Sakro	19	Failure to deposit withheld income tax on time and availability of challans to be deposited	521,915
9	-do-	28	Un-authorized excess payment to contractor by allowing extra premium	362,195
10	-do-	30	Non-recovery of stamp duty	23,830
11		41	Un due favor to contractor on excess payment of difference of cost of bitumen	624,446
12	-do-	45	Un due favor to contractor on excess payment of difference of cost of bitumen	487,348
13	Sujawal	3	Suspected Embezzlement repair & maintenance of fire brigade/refuse van Rs.350,000	350,000
14	-do-	10	Irregular expenditure by use of vehicle than entitlement	250,000
15	-do-	11	Recovery of conveyance allowance of	44,640
16	-do-	12	Non deduction of professional tax	9,000
17	-do-	20	Less-recovery of stamp duty	700
18	Ghora Bari	8	Non imposition of penalty due to that government sustained loss	830,281
19	-do-	10	Loss due to non-recovery conveyance allowance	29,760
20	-do-	11	Non deduction of professional tax	45,000
21	-do-	30	Non production of record for legal advisor fees	100,000

Annexure-B

Details of Irregular Expenditure

(Amount in Rupees)

V.No:	Supplier/contractor	Head of Account	Amount	Cheque No:	Date
49	Ms nazir brothers	Cleaning o gutter lines in shah latif colony	96,451	131977	7/1/2012
50	Ms nazir brothers	Jungle clearance at jhampir	98,372	131977	7/1/2012
56	Ms aftab ghulam abbasi	Cleaning of main holes at sherazi muhalla	99,461	131977	7/1/2012
57	Ms aftab ghulam abbasi	Construction of katcha water pond at village sekhio	99,952	131979	7/1/2012
Nil	Ms muhammad ramzan	Purchase of china tractors parts	55,000	131976	7/1/2012
Nil	Ms muhammad ramzan	Repair of china tractor	33,500	131976	7/1/2012
208	Ms khizar hayat	Purchase of electric motor articles	89,700	131980	7/1/2012
208	Ms khizar hayat	Purchase of 50 hp motor	92,000	131980	7/1/2012
205	Ms khizar hayat	Hire charge of excavation	64,800	131980	7/1/2012
204	Ms khizar hayat	Repair of machine	73,750	131980	7/1/2012
274	Ms aftab ghulam abbasi	Purchase of pvc pipe for water supply at karim bux lasi	29,750	131978	7/1/2012
269	Ms aftab ghulam abbasi	Purchase of pipe for water supply at islam pur	29,200	131978	7/1/2012
273	Ms aftab ghulam abbasi	Purchase of pipe for water supply at karani muhala	29,750	131978	7/1/2012
272	Ms aftab ghulam abbasi	Purchase of pipe at brohi froth wadero noor Muhammad	29,930	131978	Nil
271	Ms aftab ghulam abbasi	Purchase of pipe at subhan ali solangi	30,000	131978	7/1/2012
Nil	Ms brohi service station	Purchae of pol	218,135	307084	16/08/11
77	Ms thatha electric store	Purchase of energy saver street light	24,000	131886	7/1/2012
Nil	Ms khizar hayat	Repair of valve 6 dia	28,800	131990	7/1/2012
184	Ms khizar hayat	Repair of diesal machine	27,000	131990	7/1/2012
2	Ms gul hassan hardware	Purchase of hand pump and hp motor	67,000	Nil	7/1/2012
144	Ms kamran brothers	Repair of sewerage water at brohi muhalla	100,000	132009	10/1/2012
143	Ms nazar ali	Repair of storage water at barad abad	100,000	132008	10/1/2012
145	Ms kamran brothers	Repair of storage water at kano tharo	100,000	132009	10/1/2012
146	Ms kamran brothers	Repair of storage water at mal mari	100,000	132009	10/1/2012
147	Ms kamran brothers	Repair of storage water at sendhar	100,000	132009	10/1/2012
150	Ms kashif	Repair of storage water	99,253	132210	10/1/2012
152	Ms kashif		100,000	132010	10/1/2012

(Amount in Rupees)

V.No:	Supplier/contractor	Head of Account	Amount	Cheque No:	Date
191	Ms aftab ghulam abbasi	Repair of messay tractor engine	80,600	132287	18/01/12
288	Ms aftab ghulam abbasi	Purchase of rcc pipe at lasi muhalla	95,000	132294	18/01/12
290	Ms aftab ghulam abbasi	Purchase of rcc pipe at khumber muhalla	90,000	132294	18/01/12
289	Ms aftab ghulam abbasi	Purchase of rcc pipe at muhammad hassan jokhio	95,000	132294	18/01/12
291	Ms aftab ghulam abbasi	Purchase of rcc pipe at ali nawaz	95,000	132294	18/01/12
963	Ms aftab ghulam abbasi	Purchase of rcc pipe at dino machi	100,000	132301	18/01/12
949	Ms aftab ghulam abbasi	Purchase of rcc pipe at village abro	100,000	132302	18/01/12
136	Mr amanullah jatoi	Cleaning of draininge nala	30,000	703151	4/9/2011
137	Mr amanullah jatoi	Cleaing of drainage nala	30,000	703151	7/9/2011
138	Mr amanullah jatoi	Cleaning of draininge nala	30,000	703151	10/9/2011
139	Mr amanullah jatoi	Cleaning of draininge nala	30,000	703151	1/9/2011
140	Mr haji yar	Cleaning of draininge nala	30,000	703152	1/9/2011
7	Ms gul hassan hardware	Repair of motor	30,000	703078	15/09/11
3	Ms najaf electro power	Repair of motor	29,200	703076	7/9/2011
4	Ms najaf electro power	Repair of transformer 100 kv	28,900	703076	7/9/2011
33	Ms shoib builders	Purchse of material for water supply at abdul gani house	30,660	703093	19/09/11
32	Ms shoib builders	Purchase of material for water supply at mashwari	30,660	703093	19/09/11
31	Ms shoib builders	Purchase of material for water supply at m shah to noorani rice mill	30,660	703093	19/09/11
30	Ms shoib builders	Purchase of material for water supply at khudai muhalla	29,200	703093	19/09/11
29	Ms shoib builders	Purchsae of material for water supply at m hassan house	29,200	703093	19/09/11
28	Ms shoib builders	Purchse of material for water supply at sajjad ali mugli	29,200	703093	19/09/11
46	Ms gul hassan hardware	Purchase of material for water supply at eidhi center	87,600	703095	19/09/11
47	Ms gul hassan hardware	Purchae of material for water supply at makli	77,500	703095	19/09/11
48	Ms abdul gani hard warer	Purchase of material for water supply at islam pur muhalla	15,000	703096	19/09/11
36	Ms shoib builders	Purchase of material for water supply at khunboti house	30,660	703093	19/09/11
35	Ms shoib builders	Purchase of material for water supply at sabra muhalla	30,660	703093	19/09/11
34	Ms shoib builders	Purchase of material for water supply at nazar m house	30,660	703093	19/09/11
118	Ms khizar hayat	Purchase of electric shed at mairaz colony	30,000	703145	20/09/11
111	Ms khizar hayat	Purchase of electric shed at meso	30,000	703145	20/09/11

(Amount in Rupees)

V.No:	Supplier/contractor	Head of Account	Amount	Cheque No:	Date
		village			
116	Ms khizar hayat	Purchase of electric shed at mairaz colony	30,000	703145	20/09/11
196	Ms wasayo ghandro	Labour charges for cleaning of drainage at various sides	30,000	703143	20/09/11
109	Mr kamal ahmed	Repair of fire birgade tma thatha	22,350	703144	20/09/11
110	Ms khizar hayat	Purchase of electric shed at majica	30,000	703145	20/09/11
99	Ms Abdul Rab Hardware	Purchase of material for water supply at makli	29,450	703136	20/09/11
45	Ms khizar hayat	Purchase of rcc pipe 9 dia	30,000	703095	19/09/11
44	Ms khizar hayat	Purchase of rcc pipe 9 dia	30,000	703095	19/09/11
43	Ms khizar hayat	Purchase of rcc pipe 9 dia	30,000	703095	19/09/11
42	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/09/11
41	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/09/11
40	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/9/11
39	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/09/11
38	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/09/11
37	Ms khizar hayat	Purchae of rcc pipe 9 dia	30,000	703095	19/09/11
24	Ms khizar hayat	Purchae of rcc pipe 9 dia	31,000	703095	19/09/11
23	Ms khizar hayat	Purchae of rcc pipe 9 dia	31,000	703095	19/09/11
259	Ms Aftab Ghulam Abbasi	Purchase of rcc pipe 9 dia	30,000	721535	17/10/11
260	Ms Aftab Ghulam Abbasi	Purchase of rcc pipe 9 dia	30,000	721535	17/10/11
258	Ms Aftab Ghulam Abbasi	Purchase of rcc pipe 9 dia	30,000	721535	17/10/11
261	Ms Aftab Ghulam Abbasi	Purchase of rcc pipe 9 dia	30,000	721535	17/10/11
262	Ms Aftab Ghulam Abbasi	Purchase of rcc pipe 9 dia	30,000	721535	17/10/11
279	Ms Gul Hassan Hardware	Purchae of rcc pipe 9 dia	30,000	721548	20/10/11
280	Ms Gul Hassan Hardware	Purchase of rcc pipe 9 dia	45,000	721548	20/10/11
281	Ms Gul Hassan Hardware	Purchase of rcc pipe 9 dia	54,000	721548	20/10/11
290	Ms Shoib Builders	Purchase of rcc pipe 9 dia	30,000	721554	20/10/11
291	Ms Shoib Builders	Purchase of rcc pipe 9 dia	30,000	721554	20/10/11
294	Ms Wali Muhammad Stationary	Purchase of stationary	9,488	721554	20/10/11
295	Ms Shah Gohar Printing Agency	Printing charges	17,000	721558	20/10/11
297	Ms Abdul Rab Hardware	Purchase of material for water supply at makli	27,900	721560	Nil
Nil	Ms Brohi Service Station	Purchase of pol	280,320	703160	01/09/11 to 15/09/11
275	Ms Ali Corporation	Repair of messay tractor engine	100,000	721545	Nil
272	Ms Abdul Sattar	Purchase of furniture for tax branch	28,250	721538	17/10/11
274	Ms Najaf Electro Power	Repair of 40hp motor	29,200	Nil	Nil
Nil	Ms Brohi Service Station	Purchase of pol for messy tractor	275,648		16/09/11 to 30/09/11
24	Ms Shoib Builders	Purchase of rcc pipe 9 dia	60,000	703167	1/10/2011
23	Ms Shoib Builders	Purchase of rcc pipe 9 dia	65,000	703167	1/10/2011

(Amount in Rupees)

V.No:	Supplier/contractor	Head of Account	Amount	Cheque No:	Date
19	Ms shoib builders	Purchase of rcc pipe 9 dia	65,000	703167	1/10/2011
18	Ms gul hassan hardware	Purchase of rcc pipe 9 dia	60,000	703166	1/10/2011
253	Ms gul hassan hardware	Purchase of rcc pipe 9 dia	46,000	721533	17/10/11
		Total	5,297,770		

Annexure-C

Details of Non-Transparency in Government Spending

(Amount in Rupees)

S.No.	Supplier/Contractor	Gross Amount	Cheque No:	Particulars
1	Ghousia Petroleum Service	29895	131982	Purchase of POL
2	-do-	19603	131982	Purchase of POL
3	-do-	6576	131982	Purchase of POL
4	-do-	44820	131982	Purchase of POL
5	-do-	59775	131982	Purchase of POL
6	-do-	59775	131982	Purchase of POL
7	-do-	222416	703083	Purchase of POL
8	-do-	129822	703083	Purchase of POL
9	-do-	21085	703083	Purchase of POL
10	Ms Brohi Service Station	218135	307084	Purchae of POL
11	Ghousia Petroleum Service	71029	131982	Purchase of POL
12	-do-	29895	131982	Purchase of POL
13	-do-	59564	703083	Purchase of POL
14	-do-	123708	703158	Purchase of POL
15	-do-	105101	703158	Purchase of POL
16	-do-	144648	703158	Purchae of POL
17	-do-	90324	703159	Purchase of POL
18	Ms Brohi Service Station	280320	703160	Purchase of POL
19	-do-	275648	Nil	Purchase of POL
20	Ghousia Petroleum Service	199019	709344	Purchase of POL
	Total	2,191,158		

Details of Irregular Expenditure

(Amount in Rupees)

WO#	Work	Contractor	Original TS accorded	Revised TS	Excess
Nil	CC Street various muhalla UC Thatta one	MS Nazir Ahmed	1,500,000	2,634,039	1,134,039(76%)
308 dated 15-03-11	Cont. of Metalled road GH School Thatta	MS Jameel Ahemd Qureshi	1,500,000	3,783,714	2,283,714(152%)
		Total	3,000,000	6,417,753	3,417,753

Details of Non-Achievement of Receipts Targets

(Amount in Rupees)

Sr.	Account	Amount
1	Telecom Companies	360,000
2	Rent of Shop	451,474
3	Fees	973,008
4	Rent	165590
5	Water Charges	360735
6	Misc. charges	60735
7	Katcha Piri	500,000
8	Parking Fees	400,000
9	Slaughter Fees	50,000
10	Taxi Stand Fees	150,000
Total		3,471,542

Detail of Non-Transparency in Government Spending

(Amount in Rupees)

S.No.	Month	Amount	Particulars
1	July 2011	427,425	Purchase of POL
2	August 2011	355,197	Purchase of POL
3	September 2011	352,994	Purchase of POL
4	October 2011	593,049	Purchase of POL
5	December 2011	601,353	Purchase of POL
6	January 2012	314,497	Purchase of POL
7	February 2012	318,397	Purchase of POL
8	April 2012	412,454	Purchase of POL
9	May 2012	404,194	Purchase of POL
10	June 2012	475,424	Purchase of POL
Total		4,254,984	-

Annexure-G**Detail of Irregular Expenditure**

(Amount in Rupees)

WO#	Work	Contractor	Original TS accorded	Revised TS	Excess Amount	Excess
1087/ 25-3-11	Renovation TMA office	MS Kamran Brother	1, 106, 000	4,660,400	3,554,400	321%
1237/ 6-4-11	Repair water supply schemes	MS AA Enterprise	1,433,010	8,784,029	7,351,019	513%
1118 / 25-3-11	Repair and construction of road faiz shoro to laano	MS Abdul Ghani and Co.	2,700,331	4,081,293	1,380,962	51%
112 / 25-3-11	Construction of CC Street and CC drain Sheedi/ Khaskely at Ghulamullah TMA M/Sakro	MS Abdul Ghani and Co.	1,594,437	3,852,328	2,347,891	156%
1116 / 25-3-11	Construction of Metalled road from M/Shoro to Yaqoob Arti TMA M/Sakro	MS Abdul Ghani and Co.	2,702,089	3,169,558	467,469	17%
Total			8,429,867	24,547,608	41,960,400	

Details of Non-Achievement of Targeted Receipts

(Amount in Rupees)

Sr.	Account	Amount
1	Telecom Companies	930,000
2	Rent of Shop	370,432
3	Fees	1085,742
4	Rent	134,032
5	Water Charges	363,353
6	Petrol Pump	810,000
7	Katcha Piri, Parking	500,000
8	Farm Houses	180,000
TOTAL		4,373,559

Details of Non-Production of Record

(Rupees in Million)

Sr. No.	Head of Account	Expenditure
1	Establishment Record (Pay, Appointments transfers, promotions, pension cases etc.)	32.833
2	Unforeseen Expenditure for Disaster Management	5.000
3	Rehabilitation of urban water supply scheme Sujawal	13.147
Total		50.980

Annexure-J

Details of Non-Transparency in Government Spending

(Amount in Rupees)

Sr.	Head of Account	Gross amount	Supplier / Contractor	Chq.No.	Date
1	Purchase of P.O.L for Drainage Scheme	128493	Al Ibrahim Petroleum	665917	16-8-2011
2	Purchase of P.O.L Rakshaw TMA Sujawal	8213	Al Ibrahim Petroleum	Nil	Nil
3	Purchase of P.O.L for Kachra Ven	20187	Al Ibrahim Petroleum	Nil	Nil
4	Purchase of P.O.L for Tractor	42374	Al Ibrahim Petroleum	Nil	Nil
5	Purchase of P.O.L for Tractor Loader	20747	Al Ibrahim Petroleum	Nil	Nil
6	Purchase of P.O.L for Fire Brigade	20467	Al Ibrahim Petroleum	Nil	Nil
7	Purchase of P.O.L for TMA Jeep	15344	Al Ibrahim Petroleum	Nil	Nil
8	Purchase of P.O.L for Katchra Ven	13947	Al Ibrahim Petroleum	63366	3/8/2011
9	Purchase of P.O.L for Tractor	40910	Al Ibrahim Petroleum	63366	3/8/2011
10	Purchase of P.O.L for Drainage Machine	44008	Al Ibrahim Petroleum	63366	3/8/2011
11	Purchase of P.O.L for Rakshaw	6257	Al Ibrahim Petroleum	63366	3/8/2011
12	Purchase of P.O.L for Jeep	8428	Al Ibrahim Petroleum	63366	3/8/2011
13	Purchase of P.O.L for Office Jeep	7649	Al Ibrahim Petroleum	661508	5/9/2011
14	Purchase of P.O.L for Tractor	62350	Al Ibrahim Petroleum	661508	5/9/2011
15	Purchase of P.O.L for Refuse Ven	18596	Al Ibrahim Petroleum	661508	5/9/2011
16	Purchase of P.O.L for Rakshaw	5399	Al Ibrahim Petroleum	661508	5/9/2011
17	Purchase of P.O.L for Drainage Machine	247015	Al Ibrahim Petroleum	661508	5/9/2011
18	Purchase of P.O.L for Fire Brigade	9298	Al Ibrahim Petroleum	661508	5/9/2011
19	Purchase of P.O.L for Diesal Machine	363297	Al Ibrahim Petroleum	661508	5/9/2011
20	Purchase of P.O.L for Fire	21403	Al Ibrahim Petroleum	661508	5/9/2011

(Amount in Rupees)

Sr.	Head of Account	Gross amount	Supplier / Contractor	Chq.No.	Date
	Brigade				
21	Purchase of P.O.L for Tractor	96207	Al Ibrahim Petroleum	661508	5/9/2011
22	Purchase of P.O.L for Rakshaw	8493	Al Ibrahim Petroleum	661508	5/9/2011
23	Purchase of P.O.L for Refuse Ven	40107	Al Ibrahim Petroleum	661508	5/9/2011
24	Purchase of P.O.L for Office Jeep	12134	Al Ibrahim Petroleum	661508	5/9/2011
25	Purchase of P.O.L for Tractor	58917	Al Ibrahim Petroleum	571092	5/11/2011
26	Purchase of P.O.L for Refuse Ven	19004	Al Ibrahim Petroleum	571092	5/11/2011
27	Purchase of P.O.L for Rakshaw	5392	Al Ibrahim Petroleum	571092	5/11/2011
28	Purchase of P.O.L for Office Generator	7934	Al Ibrahim Petroleum	571092	5/11/2011
29	Purchase of P.O.L for Office Jeep	13480	Al Ibrahim Petroleum	571092	5/11/2011
30	Purchase of P.O.L for Fire Brigade	4751	Al Ibrahim Petroleum	571092	5/11/2011
31	Purchase of P.O.L for Diesal Machine	220216	Al Ibrahim Petroleum	571092	5/11/2011
32	Purchase of P.O.L for Tractor	78168	Al Ibrahim Petroleum	725331	10/11/2011
33	Purchase of P.O.L for Office Jeep	11548	Al Ibrahim Petroleum	725331	10/11/2011
34	Purchase of P.O.L for Fire Brigade	16825	Al Ibrahim Petroleum	725331	10/11/2011
35	Purchase of P.O.L for Refuse Ven	26354	Al Ibrahim Petroleum	725331	10/11/2011
36	Purchase of P.O.L for Rakshaw	8727	Al Ibrahim Petroleum	725331	10/11/2011
37	Purchase of P.O.L for Drainage Machine	177601	Al Ibrahim Petroleum	725331	10/11/2011
38	Purchase of P.O.L for Tractor	35374	Al Ibrahim Petroleum	571049	17-10-2011
39	Purchase of P.O.L for Tractor	75071	Al Ibrahim Petroleum	571049	17-10-2011
40	Purchase of P.O.L for Drainage Machine	326547	Al Ibrahim Petroleum	571049	17-10-2011
41	Purchase of P.O.L for Fire Brigade	9510	Al Ibrahim Petroleum	571049	17-10-2011
42	Purchase of P.O.L for Drainage Machine	304628	Al Ibrahim Petroleum	571028	3/10/2011
43	Purchase of P.O.L for Tractor	99454	Al Ibrahim Petroleum	571028	3/10/2011

(Amount in Rupees)

Sr.	Head of Account	Gross amount	Supplier / Contractor	Chq.No.	Date
44	Purchase of P.O.L for Refuse Ven	28056	Al Ibrahim Petroleum	571028	3/10/2011
45	Purchase of P.O.L for Office Jeep	14064	Al Ibrahim Petroleum	571028	3/10/2011
46	Purchase of P.O.L for Fire Brigade	14028	Al Ibrahim Petroleum	571028	3/10/2011
Total		2,816,972			

Details of Irregular Expenditure

(Amount in Rupees)

Sr.	Head of Account	Gross amount	Cheq. No.	Date
1	Repair &Purchase of Water Supply Material	19,900	661502	27-8-2011
2	Purchase of Street Light Material	18,050		
3	Repair &Purchase of Water Supply Material	16,000	668266	24-8-2011
4	Purchase of Tractor Material	19,400	668255	23-8-2011
5	Purchase of TMA Office Jeep Material	17,380	668254	23-8-2011
6	Purchase of TMA Office Jeep Material	43,000	665923	29-8-2011
7	Repair of Transformer Drainage Scheme	35,000	665908	13-8-2011
8	Repair &Purchase of Water Supply Material	19,400	665915	15-8-2011
9	Purchase of Tractor Material	19,200	665961	9/8/2011
10	Repair &Purchase of Water Supply Material	19,900	665961	9/8/2011
11	Repair &Purchase of Water Supply Material	20,600	665961	9/8/2011
12	Repair &Purchase of Water Supply Material	19,240	665961	9/8/2011
13	Purchase of Tractor Material	18,000	665961	9/8/2011
14	Repair &Purchase of Water Supply Material	19,800	665961	9/8/2011
15	Repair &Purchase of Water Supply Material	20,450	663355	1/8/2011
16	Repair &Purchase of Water Supply Material	19,500	571007	28-9-2011
17	Purchase of Diesel Machine Material	24,300	571006	27-9-2011
18	Purchase of Diesel Engine	25,400	571006	27-9-2011
19	Purchase of Diesel Engine	25,000	571006	27-9-2011
20	Repair &Purchase of Water Supply Material	19,860	661510	6/9/2011
21	Repair &Purchase of Water Supply Material	20,000	661510	6/9/2011
22	Repair &Purchase of Water Supply Material	19,000	661509	6/9/2011
23	Repair &Purchase of Water Supply Material	19,420	661509	6/9/2011
24	Repair &Purchase of Water Supply Material	20,100	661509	6/9/2011
25	Repair &Purchase of Water Supply Material	19,100	571085	1/11/2011
26	Repair &Purchase of Water Supply Material	20,000	571085	1/11/2011
27	Repair &Purchase of Water Supply Material	19,900	571085	1/11/2011
28	Purchase of Refuse Ven Material	20,500	725333	10/11/2011
29	Purchase of Refuse Ven Material	20,000	725333	10/11/2011
30	Purchase of Refuse Ven Material	20,000	725333	10/11/2011
31	Purchase of Refuse Ven Material	20,200	725333	10/11/2011
32	Purchase of Refuse Ven Material	19,000	725333	10/11/2011
33	Purchase of Tractor Material	19,000	725336	28-11-2011
34	Purchase of Diesel Engine	72,000	571040	10/10/2011
37	Repair and Mantainance Drain	93,502		
39	Repair and Mantainance Drain	93,872		
52	repair and Mantainance of Katcha Road Village M.	93,589	663372	6/8/2011

(Amount in Rupees)

Sr.	Head of Account	Gross amount	Cheq. No.	Date
	Bundh			
53	repair and Mantainance of Katcha Road Village Usman Sand	92,604	663372	6/8/2011
54	repair and Mantainance of Katcha Road Village Ashraf	93,097	663372	6/8/2011
55	repair and Mantainance of Katcha Road Village Imam Bux	92,850	663372	6/8/2011
56	repair and Mantainance of Katcha Road Village Khuda Bux	93,589	663372	6/8/2011
57	repair and Mantainance of Drain of Machi Mohallah	93,141	518899	8/7/2011
58	repair and Mantainance of Drain of Ward No. 5	93,502	518899	8/7/2011
59	repair and Mantainance of Drain of Near Haji Sarwar Shah House	93,505	518899	8/7/2011
60	repair and Mantainance of Drain of Bandh Mohallah	93,644	518899	8/7/2011
61	repair and Mantainance of Drain of Syed Mohallah	93,502	663368	8/3/2011
62	repair and Mantainance of Water Supply Pipe Allah Dino	93,615	663367	8/3/2011
63	repair and Mantainance of Water Supply Pipe Ward No-3	93,615	518898	7/8/2011
64	repair and Mantainance of Water Supply Pipe Bhatti Road	93,615	518898	7/8/2011
65	repair and Mantainance of Water Supply Pipe Kohrai Muhalla	93,615	518898	7/8/2011
66	repair and Mantainance of Water Supply Pipe Allah Dino	93,615	663367	8/3/2011
72	Repair and Mantainance of Water Supply Pipe Kumbhar Mohallah	93,969	508898	2/7/2011
73	Repair and Mantainance of Water Supply Pipe Bhatti Road	93,969	508898	2/7/2011
74	Repair and Mantainance of Water Supply Pipe Allah Dino	93,969	508898	2/7/2011
75	Repair and Mantainance of Water Supply Pipe Korai Mohallah	93,969	663360	1/8/2011
76	Repair and Mantainance of Water Supply Pipe Korai Mohallah	93,969	663360	1/8/2011
	Total	2,825,917		

Details of Non-Achievement of Receipts Target

(Amount in Rupees)

Sr.	Account	Amount
1	Telcom Companies	300,000
2	Katcha Piri, Parking	499,086
3	Rent of Shop	234,000
Total		1,033,086

Detail of Non-Production of Record

(Rupees in Million)

Sr. No.	Head of Account	Expenditure
1	Establishment Record (Pay, Appointments transfers, promotions, pension cases etc.)	10.532
2	Development Schemes	82.765
3	Unforeseen Expenditure for Disaster Management	5.000
Total		98.297